Capability Gap Brief

Civil Affairs

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FMID Capability Gaps

FMID Section	Priority
Unmanned Aircraft Systems	1
Assault Support	2
Target Acquisition	3
Counter fire / Targeting	4
Fire Support Coordination	5
Information Operations	6
Personal Equipment	7
Small Arms / Crew-Served	8
Mobility / Counter-Mobility	9
Rockets / Artillery	10
Riverine / Special Operations	11
Public Affairs	12
Offensive Air Support	13
Electronic Warfare	14
Civil Affairs	15
Offensive Anti-Air Warfare	16

Capability Analyzed
Marine Corps Civil Affairs

JCA: 14.5.0.0 Foreign Internal Defense
19.1.1 Peace Operations
MCT 1.6.6.9 Conduct SASO
Deficiencies in Conditions: Unable to provide sufficient forces: 94% in RC (not readily available & 80-90% turnover between mobilizations). Not armed & equipped for semi-permissive or hostile operating environments (permissive only).
Deficiencies in Standards: Unable to provide forces trained to uniform standards.
Possible DOTMLPF Implications
D, O, T, M, P
Gap, Excess, or Shortfall

Training	No MOS pipeline
% CA Forces Affected.	95%+ not trained to uniform, required stds.
Materiel	Insufficient Wpns, Vehs, & Comms to operate with supported units.
# CA Personnel	324 (RC = 304)

Inputs utilized for analysis:

- Advocate's Capability List (ACL)
- Marine Corps Operating Concepts for a Changing Security Environment
- MCWP 3-33.1 MAGTF Civil-Military Operations
- MCCLL Database
- M20192 3rd CAG T/O&E
- M20193 4th CAG T/O&E

Current PORS

- None

Impact on the MAGTF

Gaps created by new emphasis on:

- **Forward Presence, Security Cooperation, and Counterterrorism**
- **Crisis Response**
- **Prolonged Operations**
- **Irregular Warfare**

Importance:

- **Civil Affairs Marines broker the critical components of CMO**
- **CMO is warfighting when the populace *is* the battlefield**
- **A primary source of civil information for Intelligence**
- **Pre-empt Terrorist safe-havens in failed or failing States and ungoverned spaces**

Key Attributes Needed to Resolve the Gap

Provide MOS Qualification Course

- **MOE: Formal instruction is accessible to both AC and RC**
- **MOE: Trainers for all students (supply = demand)**
- **MOE: Produce uniform knowledge base / skill sets**

Provide capability to conduct CMO in hostile environments.

- **MOE: CA elements fully integrate with supported units.**
- **MOE: CA elements can operate with supported units in all operating environments**
- **Metrics: Lift (hardened vehicles), weapons (crew-served, shotguns, M203s), and comms (radios and laptops)**

Provide sufficient CA forces to support USMC CMO

- **MOE: 1:2 AC deploy-to-dwell time**
- **MOE: 1:5 RC deploy-to-dwell time**

New or Current Capability Issues

Pre-war Capabilities

- **All CA in Reserve Component**
- **Armed and equipped for permissive operating environments**
- **Emphasis: Host Nation Support and Displaced Person Operations**
- **MOS Qualification: 3rd CAG in-house, 4th CAG at Army CA School**

Current Capabilities

- **Increased Reserve Component Force Structure**
- **OIF: Using in-theater stocks of arms and equipment**
- **Adding Active Component Structure**
- **Emphasis: Populace & Resource Control, Civil Information Management, and Nation Assistance**

Civil Affairs as a capability

- **USMC: Unique among USMC units**
- **USN: Established CA school and creating Maritime Civil Affairs Group**
- **USA: (Executive Agent) increasing force structure and training**

Integration Concerns

TECOM:

- **Needs to establish Civil Affairs MOS Pipeline**
- **Impact of 202k build?**

MARFORRES:

- **Needs to Reorganize Civil Affairs Groups (CAG).**
- **Impact on other Reserve Force Structure?**

Doctrine/Organization/TLPFM Impacts

Doctrine.

- **Army: New doctrine**
- **USMC: Selectively adopting / adapting Army doctrine**
- **Navy: Selectively adopting / adapting Army doctrine**

Organization

- **Add staff to perform CA School function:**
- **Increase Security Cooperation Education Training Center (SCETC) CMO manning - currently 2x O / 2x SNCO**

DO/Training/LPFM Impacts

Training

- **MOS Qual 1: Establish CA school at Quantico**
- **MOS Qual 2: Sea Services CA School (USN CA school just stood up)**
- **USMC Throughput: 20-30 RC Off per year**
  30-50 RC Enl per year

  Note: 205k build will add 24x AC Off / 139x AC Enl (FY-08)

DOT/Leadership/Personnel/Facilities/M Impacts

Leadership and Education

- **Leadership decide / endorse USMC or Sea Service CA School**

Personnel

- **School Staff / Instructors**
- **2x O / 2x E already at SCETC**
- **2x CA Instructor billets created by 2004 FSRG**

Facilities

- **Quantico (USMC) or Little Creek (USN)**

DOTLPF/Materiel Impacts

Materiel

- **Vehicles (hardened vehicles, sufficient lift for all elements)**
- **Comms (sufficient to communicate with supported unit/other CA elements)**
- **Weapons (sufficient for self-defense against AK-47s and RPGs)**

The Most important gaps/shortfalls are non-materiel

- **Doctrine**
- **Organization**
- **Training**
- **People**

Possible Solutions
Non-Materiel

1. **MOS Pipeline**
   - Sea Services CA School (partner with new Navy CA School)
   - or USMC Formal CA School, Quantico
   - or CA MOS Training Cell, Quantico (MTT w/in another organization)

2. **Enhance and Expand Civil Affairs Forces**
   - Add Active Component Civil Affairs Forces
   - Reorganize CAGs (reduce HQ / increase Dets & Teams)

3. **Arm and Equip CA Forces for Hostile Operating Environments**
   - Hardened vehicles
   - Mix of weapons (crew-served, M203, and shotguns)
   - Comms equal to supported units

Possible Solutions
Materiel

1. **Arm and Equip CA Forces for Hostile Operating Environments**
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Recommendations

1. Establish Sea Services Civil Affairs School
   - Partner with Navy CA School
   - Navy needs us & early in process (shape program)
   - Efficiencies from Partnership
   - Modular courses (flexibility)
   - Similar / Complementary Missions

2. Expand and Enhance Civil Affairs Forces
   - Create Active Component Forces (per ACL and 202k Build)
   - Reorganize CAGs
     - (+) Shift non-CA HQ personnel to tactical Dets and Teams
     - (-) Will increase shortfall in weapons and equipment

3. Arm and Equip to Fully Integrate and Operate with Supported Units